

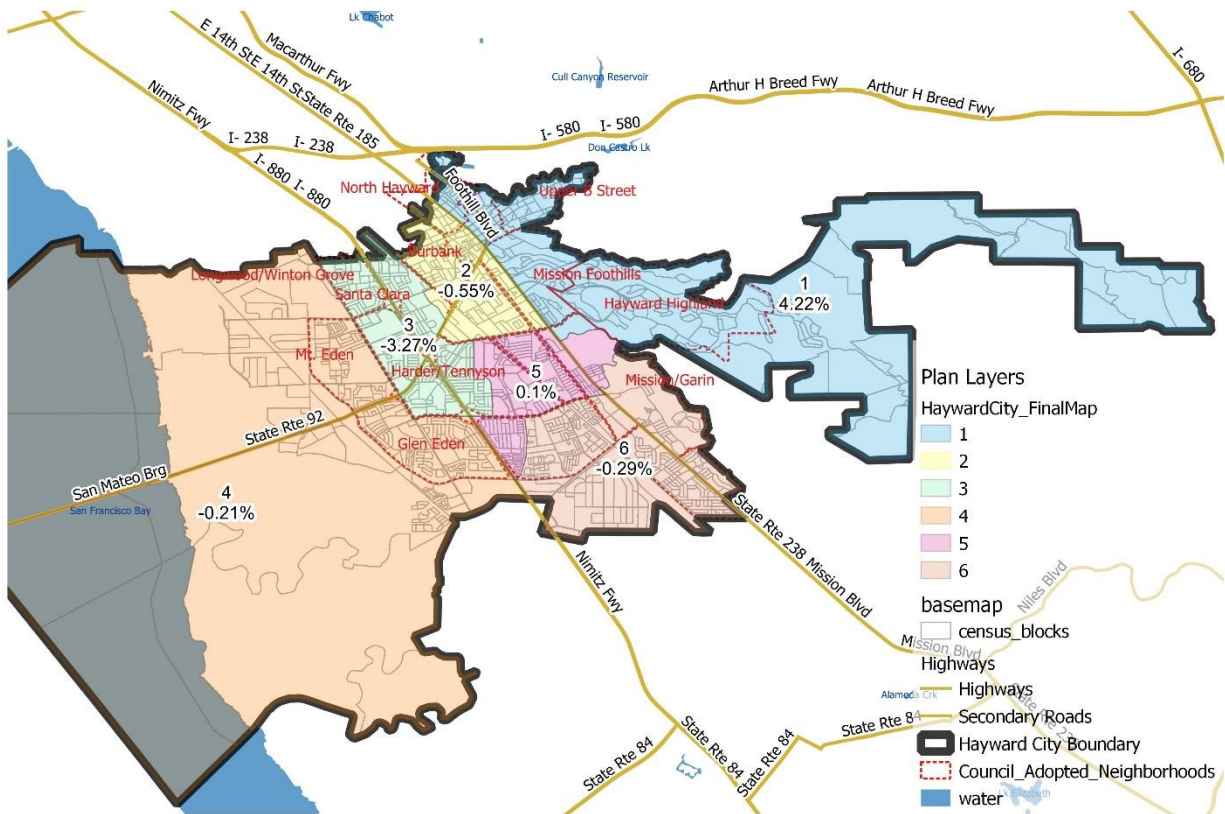
CITY OF HAYWARD DISTRICTING REPORT PURSUANT TO ELECTIONS CODE SECTION 21130

The City of Hayward currently utilizes an at-large election system for the Mayor and City Council members. This means that the voters from the entire City choose the Mayor and six City Council members. A district-based election system is one in which the city is geographically divided into separate districts, each with one Council member who resides in the district and is chosen by the voters residing in that particular district.

In response to a demand letter based on the California Voting Rights Act, the Hayward City Council voted to transition to a district-based election system beginning with the 2026 election cycle. Under the new system, the Mayor will continue to be elected at large but the six City Council members will be elected from districts.

The final district map adopted by the City Council on October 8, 2024, together with demographic statistics for each district, appears below:

Hayward City Council - Adopted Map



District	Total Population	Deviation	Percentage Deviation	Total Citizen Voting Age Population	Total Registration as of Nov 2022
1	28,343	1,148	4.22%	20,226	14,614
2	27,046	-149	-0.55%	15,171	11,556
3	26,305	-890	-3.27%	15,503	12,870
4	27,139	-56	-0.21%	19,254	14,610
5	27,222	27	0.10%	13,837	10,544
6	27,117	-78	-0.29%	18,829	14,778

Source: CA Adjusted 2020 Census Data, Citizen Voting Age Population Data, and Nov 2022 Registration Data via the CA Statewide Database

Citizen Voting Age Population						
District	Percentage Latino CVAP	Percentage White CVAP	Percentage Black CVAP	Percentage Indigenous CVAP	Percentage Asian CVAP	Percentage Hawaiian or Other Pac. Is. CVAP
1	21.7%	34.9%	19.3%	1.3%	20.8%	1.3%
2	37.6%	18.2%	15.7%	0.1%	25.4%	1.0%
3	37.2%	20.1%	9.3%	0.6%	29.2%	2.3%
4	29.2%	13.4%	9.1%	0.9%	44.5%	1.6%
5	42.4%	16.9%	11.6%	0.5%	21.0%	5.6%
6	26.9%	19.3%	8.2%	0.3%	41.5%	2.8%

Source: Nov 2022 Registration and Citizen Voting Age Population (CVAP) Special Tabulation from the 2018-2022 5-Year American Community Survey via CA Statewide Database

Note: Racial and ethnic characteristics of the Citizens Voting Age Population (CVAP) are tabulated according to Department of Justice standards.

The Council voted that Districts 1 and 6 would be used for the November, 2026 election and Districts 2, 3, 4 and 5 would be used for the November, 2028 election.

The Districting Process

In order to make the transition to district-based elections, the City hired Q2 Data & Research, LLP, a well-respected demographic consulting firm to prepare maps that comply with state and federal districting requirements, and Tripepi Smith, a marketing and public affairs firm, to help educate the public and seek input from the community on how lines should be drawn. The City's outreach efforts included the following:

1. Establishing two websites to encourage public participation in the process: districting@hayward-ca.gov and <https://maphayward.org/>. The website at <https://maphayward.org/draw-a-map/> contained three different tools that

members of the public could use to draw and submit proposed maps or parts of maps.

2. Mailing and distributing more than 63,000 flyers to the public explaining how they can participate and urging them to do so; and
3. Placing ads in newspapers and social media explaining the districting process and inviting public participation;
4. Holding two informal workshops to help people learn to draw maps that comply with the state and federal requirements for redistricting.

In addition, the City Council held four public hearings to help educate the public about the districting process and receive public input. The first two public hearings occurred on May 14, 2024 and May 28, 2024, respectively. The City Council held a third public hearing on August 13, 2024, during which the Council received additional community input and provided initial direction to the demographer regarding the preparation of draft district maps.

The demographer produced three different maps that the City posted on its website prior to its fourth public hearing on September 3, 2024, at which the City Council chose a preferred map and requested certain modifications to it. The City published the finalist map with modifications on September 17, 2024, and by unanimous vote the City Council voted to adopt the map on first reading at a hearing on October 1, 2024. The City formally adopted the map on October 8, 2024 as Ordinance No. 24-07.

Districting Criteria

In creating the boundaries of the six districts, the process must comply with state and federally mandated criteria requiring each district to be as nearly equal in population as practicable and drawn in a manner that complies with the 14th Amendment, the State and Federal Voting Rights Act, and the criteria outlined in Elections Code section 21130.

Ranked in order of importance, the five basic criteria used for drawing districts are: (1) equal population; (2) compliance with the federal Voting Rights Act; (3) contiguity; (4) respect for neighborhoods and communities of interest; and (5) geographic compactness.

All draft maps used in this process complied with the basic state and federal districting criteria. Additionally, the drafts maps incorporated public input, including submitted maps and public comments about communities of interest and neighborhoods.

The Final Map

Districting is a process of constraints. Community members submitted dozens of proposed maps and communities of interest, but it was impossible to incorporate all public input or to keep all neighborhoods whole and still comply with the legal criteria, particularly because population equality is the first legal criterion to consider.

Thus, the final map required compromise and can basically be described as follows:

- District 1 is bounded by Mission Boulevard to the creek south of Harder Road. It includes the Hayward Hills and the Cal State East Bay communities of interest, the Mission Foothills and Upper B Street neighborhoods and the Prospect/Hazel communities of interest.
- District 2 contains the neighborhoods of Burbank and Jackson Triangle, with west North Hayward and downtown, and a small part of Santa Clara Street.
- District 3 contains the Longwood/Winton Grove neighborhood, Southgate neighborhood, most of the Santa Clara neighborhood, and the western portion of the Harder/Tennyson neighborhood.
- District 4 combines the Mt. Eden and Glen Eden neighborhoods.
- District 5 combines the Whitman/Mocine neighborhood and the eastern portion of the Tennyson/Alquire neighborhood.
- District 6 combines the Fairway Park neighborhood with the eastern portion of the Tennyson/Alquire neighborhood and southern portion of the Mission/Garin neighborhood.

Because of the legal constraints described above, it was necessary for the adopted map to split the following neighborhoods and communities of interest:

Neighborhoods

The City of Hayward contains 16 official, Council-adopted neighborhoods. In the final map, 10 of the 16 official neighborhoods remained whole. The following neighborhoods were split:

- North Hayward - Split for equal population reasons; the split followed a major road: Mission Boulevard.
- Mission Foothills - Split along Mission Boulevard per Council feedback that Mission Boulevard is a better boundary than the BART tracks.
- Mission/Garrin - Split in the north to adhere to census block geography which follows the creek rather than Harder Road; an additional split north of Tennyson Road per Council direction to include that area in District 5.
- Tennyson/Alquire - Split for equal population reasons along a creek to follow a major feature.
- Harder/Tennyson - Split for equal population reasons along a creek to the east of Patrick Street and Miranda Street.

- Santa Clara - Split for equal population reasons along Amador Street.

Communities of Interest

There were two types of communities of interest submitted in this process. One type included the geographic features along with a definition of the community of interest. The second type only included the rough, hand-drawn geographic features without any definitions.

There were eight communities of interest submitted that included geography and definitions. Of those, six were kept intact in the final map. The following two communities of interest were split:

- The Prospect community of interest was split to follow a major road, Mission Boulevard.
- The Prospect/Downtown community of interest was split for equal population reasons; the split followed a major road, Mission Boulevard.

In the second category, 14 unique, hand-drawn communities of interest without description were submitted at community Pop-Up Fairs. Of those, 2 were split.

- One community of interest has a minor split to follow a major road, Mission Boulevard.
- Another community of interest has a small split along Underwood Ave for equal population reasons.